PREPARATION OF THE ANNUAL RAD-NESHAP REPORT

Purpose

This Air Quality Group procedure describes the methods for obtaining information needed to prepare the annual Rad-NESHAP dose report as required by 40 CFR Part 61.94 of Subpart H, obtaining peer review, and for generating the report in the DOE-specified format. The report for the previous calendar year is due to EPA by June 30th.

Scope

This procedure applies to the preparation of the annual report to the EPA of the calculated dose (calculated according to ESH-17-501, -502, and -510) along with the other information specified in 40 CFR 61.94(b)(1-9). These same methods may be applied to monthly reporting, as necessary.

In this procedure

This procedure addresses the following major topics:

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Hazard Control Plan

The hazard evaluation associated with this work is documented in HCP-ESH-17-Office Work.

Signatures

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08/16/01

CONTROLLED DOCUMENT

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General information about this procedure

Attachments

None.

History of revision

This table lists the revision history and effective dates of this procedure.

Revision	Date	Description of changes	
0	9/2/98	New document.	
1	9/13/99	Incorporate steps used to generate tables for the report, identify critical elements of database and software used.	
2	6/18/01	Added steps regarding the determination of the location of maximum dose.	

Who requires training to this procedure?

The following personnel require training before implementing this procedure:

- Rad-NESHAP project leader
- person who prepares the Rad-NESHAP report

Annual retraining is required and will be by **self-study** ("**reading**") training.

Training method

The training method for this procedure is **self-study** ("**reading**") and is documented in accordance with the procedure for training (ESH-17-024).

General information, continued

Definitions specific to this procedure

<u>Facility:</u> defined by the regulation as all buildings, structures and operations on one contiguous site.

<u>Residence:</u> defined in the regulation as any home, house, apartment building, or other place of dwelling which is occupied during any portion of the relevant year.

<u>Member of the Public:</u> defined in the regulations as any off-site point where there is a residence, school, business, or office.

<u>Receptor:</u> defined for the Rad-NESHAP program at LANL as a location to be evaluated for effective dose equivalent to a member of the public, as a non-LANL building (on-site or off-site) that is occupied by a member of the public during any portion of the relevant year, but remains stationary and permanent such that its location can be determined on an annual, one time per year review.

<u>Point Source</u>: 1) The release point must be stationary (Title III of the Clean Air Act), AND 2) the effluent discharged from the operation or building must be "actively exhausted through a forced ventilation system via a single point" (FFCA), AND 3) the operation must have the potential to emit radionuclides "based on the discharge of the effluent stream that would result if all pollution control equipment did not exist, but the facilities operations were otherwise normal" (40 CFR 61.93.b.4.ii).

<u>New Source Review:</u> the evaluation of any proposed, new or modified project, operation, or activity at the Laboratory against air quality requirements for compliance, monitoring, and permitting.

<u>Non-Point Source:</u> any airborne radionuclide emission that is not considered a point source.

Release Site: any point or non-point source at LANL.

General information, continued

References

The following documents are referenced in this procedure:

- ESH-17-024, "Personnel Training"
- ESH-17-126, "Performing a Radiological Air Emissions Usage Survey Interview"
- ESH-17-501, "Dose Assessment Using CAP88"
- ESH-17-502, "Air Pathways Dose Assessment"
- ESH-17-510, "Generating Annual CAP88 Input Files for LANL Monitored Stacks"
- Memo ESH-17:99-366, "Demonstrating Compliance with the Reporting Requirement 40 CFR 61.94(b)(8)"
- LA-13469-MS, "Population Array and Agricultural Data Arrays for the Los Alamos National Laboratory," July 1998
- DOE-EH-89-9 bulletin, "Technical Software Quality Assurance Issues"
- DOE-EH-91-1 bulletin, "Computer Code Quality Assurance"
- Title 40 Code of Federal Regulations Part 61, Subpart H, "National Emission Standards for Emissions of Radionuclides Other Than Radon From Department of Energy Facilities," December 15, 1989
- FFCA, "Appendix A Compliance Plan" of the "Federal Facility Compliance Agreement," June 1996.

Note

Actions specified within this procedure, unless preceded with "should" or "may," are to be considered mandatory guidance (i.e., "shall").

Required report information and data

Background

The specific reporting requirements listed under 40 CFR 61.94 state that compliance to the standard in 40 CFR 61.92(a) is achieved by: 1) "calculating the highest effective dose equivalent to any member of the public at any off-site point where there is a residence, school, business or office" and, 2) annual reporting of the calculated dose along with the information specified in 40 CFR 61.94(b)(1-9).

Requirements for 1) above are satisfied by procedures ESH-17-501, -502, and -509. The information generated by these procedures is used to generate the annual report (described in this procedure) as required by 2) above.

The Department of Energy also requires a specific format to the report and requests additional information. Also, as part of the Federal Facilities Compliance Agreement (FFCA) between LANL and EPA Region VI, LANL is required to include additional monitoring information in the annual Rad-NESHAP report.

EPA-required elements for the report

The annual reporting of the calculated dose along with the following information is required by the regulation.

- (1) name and location of the facility
- (2) list of the radioactive materials used at the facility
- (3) description of the handling and processing that the radioactive materials undergo at the facility
- (4) list of stacks, vents, and other release points
- (5) description of effluent controls and their efficiency for each item listed for (4)
- (6) distances from the release points to the nearest residence, school, business, or office and the nearest farms producing vegetables, milk, and meat
- (7) all other user supplied parameters and a description of the source of these data
- (8) description of construction and modifications reviewed for applications
- (9) certification signatures

Required report information and data, continued

FFCA requirements for the report

The FFCA-required elements are:

- (1) List of nonpoint sources generally identified by Technical Area.
- (2) Dose contributions from nonpoint sources as determined by environmental sampling results of the compliance stations portion of the Ambient Air Sampling Network (AIRNET), and dose contributions from nonpoint sources of activated-gas emissions.

DOE requirements for the report

The DOE has required additional formatting and reporting requirements for the annual report (contact the local DOE office for the latest version). To be provided is a discussion of environmental monitoring results related to air emissions. Additional DOE reporting requirements include:

- the site-wide population dose
- compliance status with 40 CFR 61, Subpart H
- compliance status with 40 CFR 61, Subparts Q & T if pertinent
- a discussion of radon emissions, if pertinent
- a discussion of thoron emissions, if pertinent

The DOE suggests the report be divided into four major sections, as below:

- Section I. Facility Information
- Section II. Air Emissions Data
- Section III. Dose Assessment
- Section IV. Constructions / Modifications
- Appendix. Additional Information

The DOE usually provides the document that specifies the above information. Revision to DOE guidance may specify a different format and content than given above. Any revised DOE specifications supersede the format given above.

How to obtain report data

(1) Name and location of the facility

Provide the facility name ("Los Alamos National Laboratory") in the first part of the report. Describe the general location of LANL and provide maps and figures showing the location of LANL within northern NM. Provide a map showing the location of LANL technical areas. Figures for maps can be obtained from group CIC-1 by calling the customer service desk at 7-4636. Maps should be updated as needed.

(2) Radioactive materials used at the facility

A list of the radioactive materials used by the facility must be provided. For the report, this information should be provided in three formats. Provide a brief description of the 'materials used' in Section I of the report. This information can be obtained from written reports (e.g., Facility Safety Analysis Reports, inventory reports, etc.) or from facility representatives

Provide a table in Section II of the report that lists the actual emissions detected for each release point. This data is obtained from the LANL stack-monitoring program within the RAD-NESHAP project. Based on the actual radionuclides detected in effluent, some radionuclide emissions are estimated and added to the dose assessment model input.

Steps to obtain data

The following steps describe how emissions data is obtained for the report.

Step	Action
1	Obtain electronic copies of the emissions detected by release point
	from ESH-17's 'RADAIR' database.
2	Construct a table of the measured and estimated radionuclide emissions
	by release point into a format suitable for the report and the dose
	assessment model.
3	At least every two years, ESH-17 obtains a "usage survey" of
	radioactive materials from each facility manager of LANL sites to
	estimate potential emissions from unsampled release points. Obtain
	this information from appropriate Rad-NESHAP project personnel.

(3) Radioactive materials handling and processing

Provide a description of the handling and processing that the radioactive materials undergo at the facility. This information can be obtained by contacting the facility managers or reviewing ES&H records.

(4) List of stack, vents, and other release points

Rad-NESHAP project personnel maintain this information. Electronic copies can be obtained from the 'release_points' MS-Access database. Release point information in the table named "stacks" is updated as needed.

(5)
Description of release point effluent controls

Rad-NESHAP project personnel maintain this information. Electronic copies can be obtained from the 'release_points' MS-Access database. Release point information in the table named "stacks" is updated as needed.

(6) Distance from release points to receptors

Determine the distances from each release point to the nearest residence, school, business, or office and the nearest production farms. ESH and LANL engineers maintain this information. Electronic copies can be obtained from the 'release_points' MS-Access database; information in the table named "receptors" is updated as needed. This information is also available in the report LA-13469-MS, "Population Array and Agricultural Data Arrays for the Los Alamos National Laboratory."

Steps to find distances

The following is a suggested list of steps to follow to verify potential receptor locations for LANL airborne release sites.

Step	Action		
1	Obtain current maps of the LANL area. The maps should depict roads,		
	structures, and the DOE/LANL boundaries.		
2	Once per year, but prior to the report due date of the relevant year, tour		
	the facility boundary to identify any new receptor locations. Delineate		
	on a map the approximate location of any new or potential receptor		
	locations.		
3	If no new receptors are found, skip to step 8.		

Steps continued on next page.

Step	Action					
4	If new or potential receptor locations are found, record and determine,					
	as well as possible, the geo-spatial coordinates for the location. A					
	number of mapping systems could be applied to determine the geo-					
	spatial coordinates of new receptors:					
	 LANL Mapping Systems (ARC/VIEW-FIMAD, FSS-9 As- 					
	Built/Mapping Program)					
	County Plat Maps at Los Alamos County Clerk's Office					
	Civil Engineering Survey of the Site					
	GPS System					
	USGS Mapping Data					
	US Census TIGER Data					
5	If necessary, convert the coordinates into the standard coordinate					
	system used by ESH-17, currently NM State Plane, NAD83.					
6	Once the coordinates of the receptor(s) are determined, add them to the					
	appropriate database (if used).					
7	Determine if the new or potential location has become the nearest					
	receptor for release points in the area. Revise the 'distance to nearest					
	receptor' field in the database accordingly.					
8	Once per year, provide a list of new or potential receptor locations.					
	Also include a brief description of the facility tour and the mapping					
	system used in a memo to file and to the Rad-NESHAP health					
	physicists responsible for the annual dose assessment calculations. If					
	no new potential receptor locations were identified, note so in a					
	summary. Be sure to specify the date when the facility tour was					
	completed.					

(7) User supplied parameters

The report should include all of the user-supplied data, that is, site-specific data that was used in the dose assessment model. These data should include information on the following items:

- stack parameters
- highest effective dose equivalent location
- individual stack receptor locations
- climate data
- wind frequency arrays
- population arrays
- agricultural arrays
- food supply fractions
- measured and estimated emissions from point sources
- measured and estimated emissions from nonpoint sources
- AIRNET summary

This information is maintained in the following ESH-17 databases:

- AIRNET
- RADAIR
- Flow
- Release_points

(8) New source reviews

The report must provide a brief description of all construction and modifications completed during the report period for which the requirement to apply for approval to construct or modify was waived. The documentation developed to support the waiver should be included. The New Source Review personnel in ESH-17 provide this information (see memo ESH-17:99-366).

(9) Certification signatures

Add the declaration found in 40 CFR 61.94(b)(9) immediately above the signature lines. Forward the report for signature by the ESH Division Director (the facility "operator") and then for signature by the DOE Area Manager (the facility "owner").

Annual dose summation without LANSCE contribution

When there is not a significant source from LANSCE (as in the past), a number of additional steps are required. The following steps will be needed for determining the maximum dose location for compliance.

Steps to determine max dose location

To determine where the maximum dose occurred for the calendar year under evaluation, perform the following steps:

Step	Action					
1	After the distance and direction to the he nearest or critical receptor for					
	each monitored source has been obtained, make a CAP88 dose run (see					
	ESH-17-501) for that particular source and receptor. More than one					
	run may be needed to determine the critical receptor. However, once					
	this has been determined for a particular release point, it will not					
	change unless newer receptors are identified.					
2	Sum all of the "critical receptor" doses from step 1, along with the					
	maximum dose as measured by AIRNET (see ESH-17-502), then an					
	absolute cap on the annual dose would be obtained. The actual highest					
	offsite dose equivalent will be less.					
3	Examine and rank both the AIRNET doses and Stack doses to develop					
	a set of likely candidate locations to be evaluated for determining the					
	place of the highest offsite dose. There will normally be 3 or 4 most					
	likely candidates.					
4	(Optional) To provide thoroughness and enhance credibility, the					
	preparer may elect to evaluate additional locations for highest offsite					
	dose determination in addition to those identified in Step 3. The					
	preparer should generate a unique location names and a rough X,Y					
	coordinate value for each location to be evaluated. For instance, additional locations to be evaluated could be those of interest to the					
	general public (for example, those suggested by the Citizens' Advisory					
	Board).					
5	To determine the actual location of highest offsite dose, perform a set					
3	of CAP88 runs for a set of most likely candidates obtained in Step 3					
	and 4. Each location has a unique name and X-Y location. A					
	spreadsheet or database could be used to sum the doses by each unique					
	location to determine the highest offsite dose location for reporting					
	purposes.					
	* *					

Steps continued on next page.

Step	Action				
6	Once the highest dose location has been determined in step 5, perform				
	CAP88 runs and generate the necessary output files for the CAP88				
	verification and validation process, see the following section on quality				
	assurance.				
7	Construct the necessary dose summary tables for the annual report,				
	verify through peer review that the correct numbers have been entered				
	into the tables.				

Generating the annual Rad-NESHAP report

Source of information

Most of the required information is in tables in the AIRNET, RADAIR, Flow, and release_points databases. Use the appropriate reports in these databases to obtain information for the period of interest.

Assemble the required report information

Assemble the information into the report following the format requested by the latest DOE guidance document, as follows (**NOTE**: This specified format may change if DOE provides an updated guidance document. See the block "DOE requirements for the report" on page 6):

- Section I, "Facility Information:" EPA requirements (1) through (6)
- Section II, "Air Emissions Data:" include air emissions data for each monitored source.
- Section III, "Dose Assessment:" EPA requirements (7) and (9), and FFCA requirements (1) and (2)
- Section IV, "Constructions / Modifications:" EPA requirement (8).
- Appendix: DOE requirements for additional Information.

Quality assurance of reported information

Data quality assurance

Take appropriate steps to ensure the quality of all data used in the report. Ensure the records used for source information for the report have been peer reviewed for accuracy and completeness. Critical information such as dose assessment records must undergo a technical review process by individuals independent of the dose assessment process (see below).

Software quality assurance

Follow the requirements in the ESH-17-QMP for software quality assurance when using software to generate or manipulate information to be included in the NESHAP report. Although not required for compliance to 40 CFR 61 Subpart H, the recommendations found in DOE-EH-89-9 bulletin, "Technical Software Quality Assurance Issues" and DOE-EH-91-1 bulletin, "Computer Code Quality Assurance" emphasize that

- 1) the software adequately and correctly performs all intended functions, and
- 2) software users should have a thorough understanding of the software they are using.

Technical review of dose assessment and other critical information

Technical or quality reviews of dose assessment records must be conducted as described below and in procedure ESH-17-501. Reviews ensure the quality of the work and identify deficiencies. Reviews should include three levels of staff responsibility: author, technical reviewer, and approver. The objectives of the review process are to verify accuracy and completeness of the information provided to the EPA. The steps provided below describe how to review dose assessments (see ESH-17-501). These steps could also be followed for other critical calculations/information required in the report.

Steps to conduct technical review of dose assessments

To obtain the technical and peer reviews of critical report information, perform the following steps:

Step	Action
	The author (preparer or generator) of a dataset provides the first level
	of review. A checklist of items for the author to review is given as an
	attachment to ESH-17-501.

Steps continued on next page.

Quality assurance of reported information, continued

Step	Action				
2	The author certifies with the checklist that the review is				
	comprehensive, and signs and dates the dose assessment to certify the				
	review has been completed. The author forwards the dose assessment				
	to the technical reviewer.				
3	The technical reviewer (who should be a qualified Health Physicist)				
	provides a peer review of the dose assessment and report information.				
	The reviewer conducts an overall review of the dose assessment				
	records to ensure the information provided in the report is accurate and				
	complete. The technical reviewer verifies that the author has				
	completed the checklist review and has signed and dated the dose				
	assessment.				
5	The technical reviewer certifies completion of the peer review process				
	by signing and dating the appropriate signature block on the dose				
	assessment record. The technical reviewer then forwards the records				
	to the approver.				
6	The approver (an ESH-17 member other than one who performed the				
	dose assessment work, preferably a project leader) reviews the dose				
	assessment records and certifies the review and acceptance of the				
	records by signing the appropriate signature block on the dose				
	assessment record(s).				

Records of report generation

A record contains information that is retained for its expected future value. Records should be sufficient to support technical and regulatory decisions. Records and documents may be electronic, written, or printed. Other acceptable record formats may also include: microfilm, photographs, radiographs, or laser disks.

The **author** forwards the records to the ESH-17 records coordinator. See the list in the next chapter *Records resulting from this procedure* for the list of records that must be filed. File additional records as suggested above and as appropriate to assist in potential future reviews of the report and its preparation.

Records resulting from this procedure

Records

The following written or printed records generated as a result of this procedure are to be submitted within four weeks after the annual report is submitted as records to the records coordinator:

- Revised list of receptors (if any)
- Annual RAD-NESHAP Report to DOE and EPA
- Documentation of all reviews